

1 TO THE HONORABLE SENATE:

2 The Committee on Health and Welfare to which was referred Senate Bill  
3 No. 243 entitled “An act relating to combating opioid abuse in Vermont”  
4 respectfully reports that it has considered the same and recommends that the  
5 bill be amended by striking out all after the enacting clause and inserting in  
6 lieu thereof the following:

7 \* \* \* Vermont Prescription Monitoring System \* \* \*

8 Sec. 1. 18 V.S.A. § 4284 is amended to read:

9 § 4284. PROTECTION AND DISCLOSURE OF INFORMATION

10 \* \* \*

11 (g) Following consultation with the **Unified Pain Management System**  
12 **Controlled Substances Advisory Council** and an opportunity for input from  
13 stakeholders, the Department shall develop a policy that will enable it to use  
14 information from VPMS to determine if individual prescribers and dispensers  
15 are using VPMS appropriately.

16 (h) Following consultation with the **Unified Pain Management System**  
17 **Controlled Substances Advisory Council** and an opportunity for input from  
18 stakeholders, the Department shall develop a policy that will enable it to  
19 evaluate the prescription of regulated drugs by prescribers.

20 \* \* \*

1 Sec. 2. 18 V.S.A. § 4289 is amended to read:

2 § 4289. STANDARDS AND GUIDELINES FOR HEALTH CARE

3 PROVIDERS AND DISPENSERS

4 (a) Each professional licensing authority for health care providers shall  
5 develop evidence-based standards to guide health care providers in the  
6 appropriate prescription of Schedules II, III, and IV controlled substances for  
7 treatment of acute pain, chronic pain and for other medical conditions to be  
8 determined by the licensing authority. The standards developed by the  
9 licensing authorities shall be consistent with rules adopted by the Department  
10 of Health. The licensing authorities shall submit their standards to the  
11 Commissioner of Health, who shall review for consistency across health care  
12 providers and notify the applicable licensing authority of any inconsistencies  
13 identified.

14 (b)(1) Each health care provider who prescribes any Schedule II, III, or IV  
15 controlled substances shall register with the VPMS by November 15, 2013.

16 (2) If the VPMS shows that a patient has filled a prescription for a  
17 controlled substance written by a health care provider who is not a registered  
18 user of VPMS, the Commissioner of Health shall notify the applicable  
19 licensing authority and the provider by mail of the provider's registration  
20 requirement pursuant to subdivision (1) of this subsection.

1           (3) The Commissioner of Health shall develop additional procedures to  
2 ensure that all health care providers who prescribe controlled substances are  
3 registered in compliance with subdivision (1) of this subsection.

4           (c) Each dispenser who dispenses any Schedule II, III, or IV controlled  
5 substances shall register with the VPMS and shall query the VPMS in  
6 accordance with rules adopted by the Commissioner of Health.

7           (d) Health care providers shall query the VPMS with respect to an  
8 individual patient in the following circumstances:

9           (1) **at least annually for patients who are receiving ongoing**  
10 **treatment with an opioid Schedule II, III, or IV controlled substance;**

11           (2) when starting a patient on a Schedule II, III, or IV controlled  
12 substance for nonpalliative long-term pain therapy of 90 days or more; and

13           (3) **the first time the provider prescribes an opioid Schedule II, III,**  
14 **or IV controlled substance written to treat chronic pain; and**

15           (4) prior to writing a replacement prescription for a Schedule II, III, or  
16 IV controlled substance pursuant to section 4290 of this title.

17           (e) The Commissioner of Health shall, after consultation with the **Unified**  
18 **Pain Management System Controlled Substances** Advisory Council, adopt  
19 rules necessary to effect the purposes of this section. **The Commissioner and**  
20 **the Council shall consider additional circumstances under which health**  
21 **care providers should be required to query the VPMS, including whether**

1 **health care providers should be required to query the VPMS prior to**  
2 **writing a prescription for any opioid Schedule II, III, or IV controlled**  
3 **substance or when a patient requests renewal of a prescription for an**  
4 **opioid Schedule II, III, or IV controlled substance written to treat acute**  
5 **pain.**

6 (f) Each professional licensing authority for dispensers shall adopt  
7 standards, consistent with rules adopted by the Department of Health under  
8 this section, regarding the frequency and circumstances under which its  
9 respective licensees shall:

10 (1) query the VPMS; and

11 (2) report to the VPMS, which shall be no less than once **every seven**  
12 ~~days~~ **daily**.

13 (g) Each professional licensing authority for health care providers and  
14 dispensers shall consider the statutory requirements, rules, and standards  
15 adopted pursuant to this section in disciplinary proceedings when determining  
16 whether a licensee has complied with the applicable standard of care.

17 \* \* \* Expanding Access to Substance Abuse Treatment

18 with Buprenorphine \* \* \*

19 Sec. 3. 18 V.S.A. chapter 93 is amended to read:

20 CHAPTER 93. TREATMENT OF OPIOID ADDICTION

21 Subchapter 1. Regional Opioid Addiction Treatment System

1 § 4751. PURPOSE

2 It is the purpose of this ~~chapter~~ subchapter to authorize the ~~department of~~  
3 ~~health~~ Department of Health to establish a regional system of opioid addiction  
4 treatment.

5 \* \* \*

6 Subchapter 2. Opioid Addiction Treatment Care Coordination

7 § 4771. CARE COORDINATION

8 (a) In addition to participation in the regional system of opioid addiction  
9 treatment established pursuant to subchapter 1 of this chapter, health care  
10 providers may coordinate patient care in order to provide to the maximum  
11 number of patients high quality opioid addiction treatment with buprenorphine  
12 or a drug containing buprenorphine.

13 (b) Care for patients with opioid addiction may be provided by a care  
14 coordination team comprising the patient's primary care provider, a qualified  
15 addiction medicine physician or nurse practitioner as described in subsection

16 (c) of this section, and members of a medication-assisted treatment team  
17 affiliated with the Blueprint for Health.

18 (c)(1) A primary care provider participating in the care coordination team  
19 and prescribing buprenorphine or a drug containing buprenorphine pursuant to  
20 this section shall meet federal requirements for prescribing buprenorphine or a  
21 drug containing buprenorphine to treat opioid addiction and shall see the

1 patient he or she is treating for opioid addiction for an office visit at least once  
2 every three months.

3 (2)(A) A qualified addiction medicine physician participating in a  
4 care coordination team pursuant to this section shall be a physician who **is**  
5 **board-certified in addiction medicine or** satisfies one or more of the  
6 following conditions:

7 (i) has completed not fewer than 24 hours of classroom or  
8 interactive training in the treatment and management of opioid-dependent  
9 patients for substance use disorders provided by the American Society of  
10 Addiction Medicine, the American Academy of Addiction Psychiatry, the  
11 American Medical Association, the American Osteopathic Association, the  
12 American Psychiatric Association, or any other organization that the  
13 Commissioner of Health deems appropriate; or

14 (ii) has such other training and experience as the Commissioner of  
15 Health determines will demonstrate the ability of the physician to treat and  
16 manage opioid dependent patients.

17 (B) The qualified physician shall see the patient for addiction-related  
18 treatment other than the prescription of buprenorphine or a drug containing  
19 buprenorphine and shall advise the patient's primary care physician.

20 (3)(A) A qualified addiction medicine nurse practitioner participating in  
21 a care coordination team pursuant to this section shall be an advanced practice

1 registered nurse who is certified as a nurse practitioner and who satisfies one or  
2 more of the following conditions:

3 (i) has completed not fewer than 24 hours of classroom or  
4 interactive training in the treatment and management of opioid-dependent  
5 patients for substance use disorders provided by the American Society of  
6 Addiction Medicine, the American Academy of Addiction Psychiatry, the  
7 American Medical Association, the American Osteopathic Association, the  
8 American Psychiatric Association, or any other organization that the  
9 Commissioner of Health deems appropriate; or

10 (ii) has such other training and experience as the Commissioner of  
11 Health determines will demonstrate the ability of the nurse practitioner to treat  
12 and manage opioid dependent patients.

13 (B) The qualified nurse practitioner shall see the patient for  
14 addiction-related treatment other than the prescription of buprenorphine or a  
15 drug containing buprenorphine and shall advise the patient's primary care  
16 physician.

17 (d) The primary care provider, qualified addiction medicine physician or  
18 nurse practitioner, and medication-assisted treatment team members shall  
19 coordinate the patient's care and shall communicate with one another as often  
20 as needed to ensure that the patient receives the highest quality of care.

1       (e) The Director of the Blueprint for Health shall consider increasing  
2       payments to primary care providers participating in the Blueprint who choose  
3       to engage in care coordination by prescribing buprenorphine or a drug  
4       containing buprenorphine for patients with opioid addiction pursuant to this  
5       section.

6       Sec. 4. TELEMEDICINE FOR TREATMENT OF SUBSTANCE USE  
7               DISORDER; PILOT

8       (a) The Green Mountain Care Board and Department of Vermont Health  
9       Access shall develop a pilot program to enable a patient taking buprenorphine  
10       or a drug containing buprenorphine for a substance use disorder to receive  
11       treatment from an addiction medicine specialist delivered through telemedicine  
12       at a health care facility that is capable of providing a secure telemedicine  
13       connection and whose location is convenient to the patient. The Board and the  
14       Department shall ensure that both the specialist and the hosting facility are  
15       reimbursed for services rendered.

16       (b)(1) Patients beginning treatment for a substance use disorder with  
17       buprenorphine or a drug containing buprenorphine shall not receive treatment  
18       through telemedicine. A patient may receive treatment through telemedicine  
19       only after a period of stabilization on the buprenorphine or drug containing  
20       buprenorphine, as measured by an addiction medicine specialist using an  
21       assessment tool approved by the Department of Health.



1                    (iii) the participation in drug selection and drug utilization

2                    reviews;

3                    (iv) the proper and safe storage of drugs and legend devices and  
4                    the maintenance of proper records therefor;

5                    (v) the responsibility for advising, where necessary or where  
6                    regulated, of therapeutic values, content, hazards, and use of drugs and legend  
7                    devices; ~~and~~

8                    (vi) the providing of patient care services within the pharmacist’s  
9                    authorized scope of practice;

10                    (vii) the optimizing of drug therapy through the practice of clinical  
11                    pharmacy; and

12                    (viii) the offering or performing of those acts, services, operations,  
13                    or transactions necessary in the conduct, operation, management, and control  
14                    of pharmacy.

15                    (B) “Practice of clinical pharmacy” means:

16                    (i) the health science discipline in which, in conjunction with the  
17                    patient’s other practitioners, a pharmacist provides patient care to optimize  
18                    medication therapy and to promote disease prevention and the patient’s health  
19                    and wellness;

20                    (ii) the provision of patient care services within the pharmacist’s  
21                    authorized scope of practice, including medication therapy management,

1 comprehensive medication review, and postdiagnostic disease state  
2 management services; **and or**

3 (iii) the practice of pharmacy by a pharmacist pursuant to a  
4 collaborative practice agreement.

5 (C) A rule shall not be adopted by the Board under this chapter that  
6 shall require the sale and distribution of nonprescription drugs by a licensed  
7 pharmacist or under the supervision of a licensed pharmacist or otherwise  
8 interfere with the sale and distribution of such medicines.

9 \* \* \*

10 (19) “Collaborative practice agreement” means a written agreement  
11 between a pharmacist and a health care facility or prescribing practitioner that  
12 permits the pharmacist to engage in the practice of clinical pharmacy for the  
13 benefit of the facility’s or practitioner’s patients.

14 Sec. 6. 26 V.S.A. § 2023 is added to read:

15 § 2023. CLINICAL PHARMACY

16 In accordance with rules adopted by the Board, a pharmacist may engage in  
17 the practice of clinical pharmacy.

18 Sec. 7. 8 V.S.A. § 4089j is amended to read:

19 § 4089j. RETAIL PHARMACIES; FILLING OF PRESCRIPTIONS

20 (a) ~~A health insurer and pharmacy benefit manager doing business in~~  
21 ~~Vermont shall permit a retail pharmacist licensed under 26 V.S.A. chapter 36~~

1 ~~to fill prescriptions in the same manner and at the same level of reimbursement~~  
2 ~~as they are filled by mail order pharmacies with respect to the quantity of drugs~~  
3 ~~or days' supply of drugs dispensed under each prescription.~~

4 (b) As used in this section:

5 (1) "Health insurer" ~~is defined by~~ shall have the same meaning as in  
6 18 V.S.A. § 9402 and shall also include Medicaid and any other public health  
7 care assistance program.

8 (2) "Pharmacy benefit manager" means an entity that performs  
9 pharmacy benefit management. "Pharmacy benefit management" means an  
10 arrangement for the procurement of prescription drugs at negotiated dispensing  
11 rates, the administration or management of prescription drug benefits provided  
12 by a health insurance plan for the benefit of beneficiaries, or any of the  
13 following services provided with regard to the administration of pharmacy  
14 benefits:

15 (A) mail service pharmacy;

16 (B) claims processing, retail network management, and payment of  
17 claims to pharmacies for prescription drugs dispensed to beneficiaries;

18 (C) clinical formulary development and management services;

19 (D) rebate contracting and administration;

20 (E) certain patient compliance, therapeutic intervention, and generic  
21 substitution programs; and

1 (F) disease management programs.

2 (3) “Health care provider” means a person, partnership, or corporation,  
3 other than a facility or institution, that is licensed, certified, or otherwise  
4 authorized by law to provide professional health care service in this State to an  
5 individual during that individual’s medical care, treatment, or confinement.

6 (b) A health insurer and pharmacy benefit manager doing business in  
7 Vermont shall permit a retail pharmacist licensed under 26 V.S.A. chapter 36  
8 to fill prescriptions in the same manner and at the same level of reimbursement  
9 as they are filled by mail order pharmacies with respect to the quantity of drugs  
10 or days’ supply of drugs dispensed under each prescription.

11 (c) ~~This section shall apply to Medicaid and any other public health care~~  
12 ~~assistance program.~~ Notwithstanding any provision of a health insurance plan  
13 to the contrary, if a health insurance plan provides for payment or  
14 reimbursement that is within the lawful scope of practice of a pharmacist, the  
15 insurer may provide payment or reimbursement for the service when the  
16 service is provided by a pharmacist.

17 Sec. 8. ROLE OF PHARMACIES IN PREVENTING OPIOID ABUSE;

18 REPORT

19 (a) The Department of Health, in consultation with the Board of Pharmacy,  
20 pharmacists, prescribing health care practitioners, health insurers, pharmacy  
21 benefit managers, and other interested stakeholders shall consider the role of

1 pharmacies in preventing opioid misuse, abuse, and diversion. The  
2 Department's evaluation shall include a consideration of whether, under what  
3 circumstances, and in what amount pharmacists should be reimbursed for  
4 counting or otherwise evaluating the quantity of pills, films, patches, and  
5 solutions of opioid controlled substances prescribed by a health care provider  
6 to his or her patients.

7 (b) On or before January 15, 2017, the Department shall report to the  
8 House Committees on Health Care and on Human Services and the Senate  
9 Committee on Health and Welfare its findings and recommendations with  
10 respect to the appropriate role of pharmacies in preventing opioid misuse,  
11 abuse, and diversion.

12 \* \* \* Continuing Medical Education \* \* \*

13 Sec. 9. CONTINUING EDUCATION; PROFESSIONAL LICENSING

14 BOARDS

15 (a) On or before December 15, 2016, the professional boards that license  
16 physicians, osteopathic physicians, dentists, pharmacists, advanced practice  
17 registered nurses, and naturopathic physicians shall amend their continuing  
18 education rules to require a total of at least two hours of continuing education  
19 for each licensing period for all licensees with a registration number from the  
20 U.S. Drug Enforcement Administration (DEA), who have a pending  
21 application for a DEA number, or who dispense controlled substances on the

1 topics of the abuse and diversion, safe use, and appropriate storage and  
2 disposal of controlled substances; the appropriate use of the Vermont  
3 Prescription Monitoring System; risk assessment for abuse or addiction;  
4 pharmacological and nonpharmacological alternatives to opioids for managing  
5 pain; medication tapering; and relevant State and federal laws and regulations  
6 concerning the prescription of opioid controlled substances.

7 (b) The Department of Health shall consult with the Board of Veterinary  
8 Medicine and the Agency of Agriculture, Food and Markets to develop  
9 recommendations regarding appropriate safe prescribing and disposal of  
10 controlled substances prescribed by veterinarians for animals and dispensed to  
11 their owners, as well as appropriate continuing education for veterinarians on  
12 the topics described in subsection (a) of this section. On or before January 15,  
13 2017, the Department shall report its findings and recommendations to the  
14 House Committees on Agriculture and Forest Products and on Human Services  
15 and the Senate Committees on Agriculture and on Health and Welfare.

16 \* \* \* Medical Education Core Competencies \* \* \*

17 Sec. 10. MEDICAL EDUCATION CORE COMPETENCIES;

18 PREVENTION AND MANAGEMENT OF PRESCRIPTION

19 DRUG MISUSE

20 The Commissioner of Health shall convene medical educators and other  
21 stakeholders to develop appropriate curricular interventions and innovations to

1 ensure that students in medical education programs have access to certain core  
2 competencies related to safe prescribing practices and to screening, prevention,  
3 and intervention for cases of prescription drug misuse and abuse. The goal of  
4 the core competencies shall be to support future **physicians health care**  
5 **professionals** over the course of their medical education to develop skills and  
6 a foundational knowledge in the prevention of prescription drug misuse. These  
7 competencies should be clear baseline standards for preventing prescription  
8 drug misuse, treating patients at risk for substance use disorders, and managing  
9 substance use disorders as a chronic disease, as well as developing knowledge  
10 in the areas of screening, evaluation, treatment planning, and supportive  
11 recovery.

12 \* \* \* Community Grant Program for Opioid Prevention \* \* \*

13 Sec. 11. REGIONAL PREVENTION PARTNERSHIPS

14 To the extent funds are available, the Department of Health shall establish a  
15 community grant program for the purpose of supporting local opioid  
16 prevention strategies. This program shall support evidence-based approaches  
17 and shall be based on a comprehensive community plan, including community  
18 education and initiatives designed to increase awareness or implement local  
19 programs, or both. Partnerships involving schools, local government, and  
20 hospitals shall receive priority.



1 Evidence-Based Education and Advertising Fund established in section 2004a  
2 of this title.

3 (c) The Secretary of Human Services or designee shall make rules for the  
4 implementation of this section.

5 Sec. 13. 33 V.S.A. § 2004a(a) is amended to read:

6 (a) The Evidence-Based Education and Advertising Fund is established in  
7 the State Treasury as a special fund to be a source of financing for activities  
8 relating to fund collection and analysis of information on pharmaceutical  
9 marketing activities under 18 V.S.A. §§ 4632 and 4633, for analysis of  
10 prescription drug data needed by the Office of the Attorney General for  
11 enforcement activities, for the Vermont Prescription Monitoring System  
12 established in 18 V.S.A. chapter 84A, for the evidence-based education  
13 program established in 18 V.S.A. chapter 91, subchapter 2, for statewide  
14 unused prescription drug disposal initiatives, for a hospital antimicrobial  
15 program for the purpose of reducing hospital-acquired infections, for the  
16 purchase and distribution of naloxone to emergency medical services  
17 personnel, and for the support of any opioid-antagonist education, training, and  
18 distribution program operated by the Department of Health or its agents.  
19 Monies deposited into the Fund shall be used for the purposes described in this  
20 section.

1                   **\*\*\* Controlled Substances Advisory Council \*\*\***

2           **Sec. 14. 18 V.S.A. § 4255 is added to read:**

3           **§ 4255. CONTROLLED SUBSTANCES ADVISORY COUNCIL**

4           **(a) There is hereby created a Controlled Substances Advisory Council**  
5           **for the purpose of advising the Commissioner of Health on matters related**  
6           **to the Vermont Prescription Monitoring System and to the appropriate**  
7           **use of controlled substances in treating acute and chronic pain and**  
8           **addiction and in preventing prescription drug abuse.**

9           **(b)(1) The Controlled Substances Advisory Council shall consist of the**  
10           **following members:**

11                   **(A) the Commissioner of Health or designee, who shall serve as**  
12                   **chair;**

13                   **(B) the Deputy Commissioner of Health for Alcohol and Drug**  
14                   **Abuse Programs or designee;**

15                   **(C) the Commissioner of Mental Health or designee;**

16                   **(D) the Commissioner of Public Safety or designee;**

17                   **(E) the Commissioner of Labor or designee;**

18                   **(F) the Vermont Attorney General or designee;**

19                   **(G) the Director of the Blueprint for Health or designee;**

20                   **(H) the Medical Director of the Department of Vermont Health**  
21                   **Access;**

1           **(I) the Chair of the Board of Medical Practice or designee, who**  
2           **shall be a clinician;**

3           **(J) a representative of the Vermont State Dental Society, who**  
4           **shall be a dentist;**

5           **(K) a representative of the Vermont Board of Pharmacy, who**  
6           **shall be a pharmacist;**

7           **(L) a faculty member of the academic detailing program at the**  
8           **University of Vermont's College of Medicine;**

9           **(M) a faculty member of the University of Vermont's College of**  
10          **Medicine with expertise in the treatment of addiction or chronic pain**  
11          **management;**

12          **(N) a representative of the Vermont Medical Society, who shall**  
13          **be a primary care clinician;**

14          **(O) a representative of the American Academy of Family**  
15          **Physicians, Vermont chapter, who shall be a primary care clinician;**

16          **(P) a representative from the Vermont Board of Osteopathic**  
17          **Physicians, who shall be an osteopath;**

18          **(Q) a representative of the Federally Qualified Health Centers,**  
19          **who shall be a primary care clinician selected by the Bi-State Primary**  
20          **Care Association;**

1 **(R) a clinician who specializes in occupational medicine,**

2 **appointed by the Commissioner of Health;**

3 **(S) a clinician who specializes in physical medicine and**

4 **rehabilitation, appointed by the Commissioner of Health;**

5 **(T) a representative of the Vermont Ethics Network;**

6 **(U) a representative of the Hospice and Palliative Care Council of**

7 **Vermont;**

8 **(V) a representative of the Office of the Health Care Advocate;**

9 **(W) a clinician who works in the emergency department of a**

10 **hospital, to be selected by the Vermont Association of Hospitals and**

11 **Health Systems in consultation with any nonmember hospitals;**

12 **(X) a member of the Vermont Board of Nursing Subcommittee**

13 **on APRN Practice, who shall be an advanced practice registered nurse;**

14 **(Y) a representative from the Vermont Assembly of Home Health**

15 **and Hospice Agencies;**

16 **(Z) a psychologist licensed pursuant to 26 V.S.A. chapter 55 who**

17 **has experience in treating chronic pain, to be selected by the Board of**

18 **Psychological Examiners;**

19 **(AA) a drug and alcohol abuse counselor licensed pursuant to**

20 **33 V.S.A. chapter 8, to be selected by the Deputy Commissioner of Health**

21 **for Alcohol and Drug Abuse Programs;**

1 (BB) a retail pharmacist, to be selected by the Vermont

2 Pharmacists Association;

3 (CC) an advanced practice registered nurse full-time faculty

4 member from the University of Vermont's Department of Nursing;

5 (DD) a representative of the Vermont Substance Abuse

6 Treatment Providers Association;

7 (EE) a consumer representative who is either a consumer in

8 recovery from prescription drug abuse or a consumer receiving medical

9 treatment for chronic noncancer-related pain;

10 (FF) a consumer representative who is or has been an injured

11 worker and has been prescribed opioids; and

12 (GG) up to three adjunct members appointed by the

13 Commissioner in consultation with the Opioid Prescribing Task Force.

14 (2) In addition to the members appointed pursuant to subdivision

15 (1) of this subsection (b), the Council shall consult with specialists and

16 other individuals as appropriate to the topic under consideration.

17 (c) Advisory Council members who are not employed by the State or

18 whose participation is not supported through their employment or

19 association shall be entitled to a per diem and expenses as provided by

20 32 V.S.A. § 1010.



1 of pain. On or before **January 15, 2017 December 1, 2016**, the Director shall  
2 report his or her findings to the House Committees on Health Care and on  
3 Human Services and the Senate Committee on Health and Welfare.

4 (b) Each nonprofit hospital and medical service corporation licensed to do  
5 business in this State and providing coverage for pain management shall  
6 evaluate the evidence supporting the use of acupuncture as a modality for  
7 treating and managing pain in its enrollees, including the experience of other  
8 states in which acupuncture is covered by health insurance plans. On or before  
9 January 15, 2017, each such corporation shall report to the House Committees  
10 on Health Care and on Human Services and the Senate Committee on Health  
11 and Welfare its assessment of whether its insurance plans should provide  
12 coverage for acupuncture when used to treat or manage pain.

13 (c) On or before January 15, 2017, the Department of Health, Division of  
14 Alcohol and Drug Abuse Programs shall make available to its preferred  
15 provider network evidence-based best practices related to the use of  
16 acupuncture to treat substance use disorder.

17 Sec. 15a. **ACUPUNCTURE;** MEDICAID **PERFORMANCE**  
18 **IMPROVEMENT PILOT** PROJECT

19 (a) The Department of Vermont Health Access shall develop a  
20 **performance improvement pilot** project to offer acupuncture services to  
21 Medicaid-eligible Vermonters with a diagnosis of chronic pain. The project

1 would provide acupuncture services for a defined period of time to determine  
2 if acupuncture treatment as an alternative or adjunctive to prescribing opioids  
3 is as effective or more effective than opioids alone for returning individuals to  
4 social, occupational, and psychological function. The project shall include:

5 (1) an advisory group of pain management specialists and acupuncture  
6 providers familiar with the current science on evidence-based use of  
7 acupuncture to treat or manage chronic pain;

8 (2) specific patient eligibility requirements regarding the specific cause  
9 or site of chronic pain for which the evidence indicates acupuncture may be an  
10 appropriate treatment; and

11 (3) input and involvement from the Department of Health to promote  
12 consistency with other State policy initiatives designed to reduce the reliance  
13 on opioid medications in treating or managing chronic pain.

14 (b) On or before January 15, 2017, the Department of Vermont Health  
15 Access shall provide a progress report **on the pilot project** to the House  
16 Committees on Health Care and on Human Services and the Senate Committee  
17 on Health and Welfare **about its implementation of the performance**  
18 **improvement that includes an implementation plan for the pilot** project  
19 described in this section **and any preliminary findings regarding the**  
20 **efficacy of acupuncture in treating chronic pain in Medicaid beneficiaries.**

21 In addition, the Department shall consider any appropriate role for acupuncture

1 in treating substance use disorder, including consulting with health care  
2 providers using acupuncture in this manner, and shall make recommendations  
3 in its progress report regarding the use of acupuncture in treating Medicaid  
4 beneficiaries with substance use disorder.

5 \* \* \* Rulemaking \* \* \*

6 Sec. 16. PRESCRIBING OPIOIDS FOR ACUTE AND CHRONIC PAIN;

7 RULEMAKING

8 (a) The Commissioner of Health, **after consultation with the Controlled**  
9 **Substances Advisory Council**, shall adopt rules governing the prescription of  
10 opioids **for acute pain and chronic pain and for the use of the Vermont**  
11 **Prescription Monitoring System**. The rules may include numeric and  
12 temporal limitations on the number of pills prescribed, including a maximum  
13 number of pills to be prescribed following minor medical procedures,  
14 consistent with ~~evidence-based~~ **evidence-informed** best practices for effective  
15 pain management. The rules may require the contemporaneous prescription of  
16 naloxone in certain circumstances, and shall require informed consent for  
17 patients that explains the risks associated with taking opioids, including  
18 addiction, physical dependence, side effects, tolerance, overdose, and death.  
19 The rules shall also require prescribers prescribing opioids to patients to  
20 provide information concerning the safe storage and disposal of controlled  
21 substances.





1           (b) Secs. 4 (telemedicine pilot), 5–7 (clinical pharmacy), **8 (role of**  
2 **pharmacies; report**), 10 (medical education), 11 (regional partnerships),  
3 15–15a (acupuncture studies), 16 (rulemaking), and this section shall take  
4 effect on passage.

5           (c) Sec. 9 (continuing education) shall take effect on July 1, 2016 and shall  
6 apply beginning with licensing periods beginning on or after that date.

7           (d) Notwithstanding 1 V.S.A. § 214, Sec. 12 (manufacturer fee) shall take  
8 effect on passage and shall apply retroactive to January 1, 2016.

9

10

11           (Committee vote: \_\_\_\_\_)

12

\_\_\_\_\_

13

Senator \_\_\_\_\_

14

FOR THE COMMITTEE